

TERM OF COMMISSION: January Session of the November Adjourned Term

PLACE OF MEETING: Boone County Government Center Commission Chambers

PRESENT WERE: Presiding Commissioner Don Stamper
 District I Commissioner Karen M. Miller
 District II Commissioner Linda Vogt
 County Counsel John Patton
 Deputy County Clerk Melanie Stapleton

The meeting was called to order by the Presiding Commissioner at 9:30am.

Subject: Award State Contract for Highway Patrol Vehicles

Beckie Jackson stated that she was present to request approval to purchase one Highway Patrol vehicle from the State Contract to be used by the Corrections Division of the Sheriff’s Department. She stated that the Sheriff’s Department also wished to purchase options from the same vendor at a value of \$270, which would include power door locks, power windows, floor mats, AM/FM cassette stereo and clock. She stated that the total cost for this model year 2000 vehicle (per configuration) is \$19,850. She stated that the budgeted amount for this vehicle is \$20,500.

Commissioner Stamper moved to authorize the Purchasing Department to proceed with a purchase from the State of Missouri Cooperative Contract Number C001034001 for Highway Patrol Vehicles, as outlined on the January 20, 2000 memorandum from the Purchasing Director. It is further ordered that the Presiding Commissioner be hereby authorized to sign the agreements.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 19-2000.**

Subject: Award RFP 40-01DEC99 Independent Auditing Services

Beckie Jackson stated that the bid proposals were reviewed by the Evaluation Committee. She stated that the Evaluation Committee consisted of County Auditor June Pitchford, County Treasurer Kay Murray, and City of Columbia Finance Director Lori Fleming. She stated that the committee is recommending that the bid be awarded to Williams Keepers, LLC of Columbia, MO. She stated that the total annual contract value is \$38,000 to be paid from 1190-71101.

Commissioner Vogt asked how many years the County has worked with Williams-Keepers, LLC.

June Pitchford stated that the County has worked with Williams-Keepers, LLC for seven years.

Commissioner Vogt moved to award RFP 43-01DEC99 as follows:

| FOR | TO |
|--|-----------------------|
| Independent Auditing Services for Fiscal Year 1999 | Williams-Keepers, LLC |

Said RFP is awarded per the attached recommendation of the Purchasing Department. It is further ordered that the Presiding Commissioner be hereby authorized to sign the agreement.

Commissioner Miller seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 20-2000**

Subject: Presentation on behalf of the Mental Health Board of Trustees

Commissioner Miller welcomed the Mental Health Board of Trustees.

Commissioner Stamper stated that the Sheriff's Department brought forward the issue of mental health care at the Boone County Jail in the latter part of 1999. He stated that the County Commission believed that this issue needed further study. He stated that the Mental Health Board of Trustees assumed the task of determining a recommendation for psychiatric services at the Jail.

Nancy Howard, chair of the subcommittee for this issue, stated that the other people that served on the subcommittee included: Bob Whittit, Mary Lou Bussabarger, Arthur Robbins. She stated that there were also two consultants on the subcommittee: Andy Holmer, Assistant Regional Administrator for the Department of Mental Health and Pamela Gulley, Forensic Psychiatrist with the Mid-Missouri Mental Health Center at the University of Missouri.

Nancy Howard handed out a copy of the subcommittee's recommendation. She presented the following statement on behalf of the subcommittee:

This recommendation was based on interviews and discussions with Jail staff, forensic staff, treatment providers, and a review of 52 inmate records. The problems occurring at the Boone County Jail are not unique to Boone County, but rather are a growing problem across the country. After reviewing the records, we noted that the records represent 16% of the average daily population of the Boone County Jail and are people who have a previous psychiatric record. A similar percentage exists in other jails across the country. The obligation to provide psychiatric services includes a combination of factors: state and federal laws, case law, avoidance of costly lawsuits, staff retention, and appropriateness of treatment.

We want to emphasize that the jail and its inmates are part of our larger community. The psychiatric services in the jail need to be linked with our community's system of treatment services in order to ensure the continuity of care for those leaving jail. This is a liability issue that is represented in case law. We looked at the presenting problem and then interviewed Sheriff Boehm and Major Warren Brewer. A member of the subcommittee, Arthur Robbins, worked with the Jail nurse Lori Montague to pull records from three individual months: April, July, and October. The records contained information on 52 people who had received psychiatric services prior to their incarceration in the Jail. There could have been additional inmates that were disorderly during those months, however they did not have a reliable record on the nature and extent of their problems. (The data for those records is shown on pages 2 and 3 of the report).

The (page 4) final observation is that the inmates do not appear to be a monolithic group. The implication of that is that we need to consider formulating a set of different solutions for subgroups. A program of psychiatric services needs to consider the total environment, which includes inmates and staff. Most of the inmates are suffering from situational depression and could be helped by attending to issues concerning both the jail program and post-release situation.

The (page 5) recommendations are as follows:

- *Systematic screening, especially for suicidal risk and prior psychiatry history with further evaluation as indicated (triage). This function should be performed by a qualified mental health professional*

Treatment planning is essential to ensure appropriate treatment and must include the jail staff as part of the team.

Diagnosis, the prescription of medication and medication monitoring must be performed by a psychiatrist. A nurse can assist with medication management including follow through on lab work. This includes the provision of medications as prescribed.

Crisis intervention/on-call duty can be the function of a psychiatrist, medical social worker, or psychiatric nurse or a combination of these persons depending upon the situation. These staff can also train jail staff on procedures for monitoring and responding to high-risk inmates.

Another function of the psychiatrist, social worker, and/or psychiatric nurse is consulting with jail staff on inmates behaviors in order to reduce stress/crisis. A comprehensive and ongoing training program for the training of jail staff is key concerning the assessment and management of psychiatric and substance abuse problems in the Jail. A lot of the individuals go through detoxification while in jail.

The maintenance of accurate, complete and confidential mental health treatment records is essential by all treatment providers. In addition there needs to be one person responsible for the development and maintenance of protocols and procedures. A social worker or psychiatric nurse can be responsible for these administrative duties.

A social worker would provide supportive counseling services to reduce stress and prevent crisis. This supportive therapy may be group or individual counseling as well as coordinating with outside resources to bring in programs, such as Narcotics Anonymous, Alcoholics Anonymous.

The social worker would coordinate with community resources for history/aftercare purposes which is a critical component for triage, and to reduce recidivism and liability. The County Commission and the Circuit Court are both aware of the costs for people who have mental health and substance abuse problems in revolving through the court system and the jail.

We hope that, down the road, a Jail Diversion program can be developed. This would take a cooperative effort of the County working with the Circuit Court, prosecuting and defense attorneys, and mental health professionals. Community mental health centers would assist with initiating other community health and mental health services. But mental health dispositions would be an alternative to prosecution and require the offender, as a condition of probation, to participate in treatment at a community mental health center. Attached to this report, is an article from the NAMI advocate about mental health court bills. These bills are being introduced in Congress, possibly as a result of Drug Court. In other words, people are being put in a more appropriate plan than jail.

Aftercare is a critical component of the mental health plan. We recommend contracting for this service with a community-based resource and the contract should include evaluation. We do not believe that contracting with a psychiatrist alone is sufficient to meet the constitutionally adequate mental health care delivery system. It is essential that staff selected for this service have training and experience working with inmates. We believe contracting with an existing treatment provider would eliminate the need for liability insurance as well as giving the jail access to other personnel and expertise. The treatment provider could be a not-for-profit agency in this community. Mental health providers are able to leverage dollars and to give more care for the money.

It is also preferable that the County contract with a not-for-profit treatment provider with oversight by the Department of Mental Health.

Also attached to the report is a list of those persons that were interviewed, those that provided comment, and participated in this process. The cost is listed on page 6 with staff estimates.

Commissioner Miller asked what the minimum responsibility of the County and Sheriff's Department would be upon release of someone that has been treated for psychiatric problems at the jail.

Nancy Howard stated that the important task of the social worker would be to connect with that person and make the connection with the outside resource. She stated that the social worker would perform case management and follow-up.

Commissioner Miller asked if the Mid-MO Mental Health Center would contract for the types of services listed in the report.

Bob Whittit stated that Mid-MO MHC provides the in-patient psychiatric services (and children's services) for the community. He stated that the University of MO Behavioral Health Services in the Parkade Center provides services for the chronically mentally ill. He stated that with the evolution in the mental health system, "we're moving more and more away from the options and opportunities for using psychiatric beds. I think this is part of what is taxing the jail system as well, the movement is toward community mental health." He stated that there are more aggressive programs in the community to work with clientele and patients who have psychiatric problems and disorders. He stated that he views the subcontracting portion of the mental health care plan for the Jail as working with more than one agency in the community.

Commissioner Vogt asked if the report stated that there are people who are specially trained to work with inmates that have psychiatric problems.

Nancy Howard stated that there are forensic health professionals who are trained to work with inmates.

Commissioner Vogt asked if a request for a proposal should include that type of service or expertise.

Nancy Howard answered affirmatively.

Commissioner Vogt asked if there was a way to force individuals to comply with their post care plan.

Nancy Howard stated that the County would want to make sure that the agency that it contracts with provides follow-up care or post-care services. She stated that the agency should be willing to provide whatever linkages are necessary. She stated that this is why their report also included a future plan for a diversion program. She stated that in a diversion program, such as Drug Court, there would be monitoring by the Court itself, which would make a great difference in the outcome. She stated that in systems where the Court is involved there is a great deal of success because people must report to the court on a regular basis. She stated that a diversion program is not possible at this time, however it should be looked into for the future.

Commissioner Stamper invited other members of the board to give comments.

Arthur Robbins stated that there was one statement that was supposed to be taken out of the report before it was presented. He stated that the sentence, "most inmates suffer from situational depression" should have been left out of the report. He stated that this sentence was only his hypothesis and not based on any data that he collected.

Arthur Robbins stated that the data does show that the Boone County Jail has a "revolving door" situation. He stated that the post release care is very important because it greatly decreases that syndrome.

Mary Lou Bussabarger stated that individuals may come into the Jail that have not had a prior diagnosis, however if they continue to fall through the cracks and are not treated; they will return to the community in the same condition.

Commissioner Vogt stated that one of the pieces of information that the Mental Health Board used when it asked the public to support a mental health tax was that the community could save \$12 for every \$1 spent on mental health by having a good mental health programs in place.

Mary Lou Bussabarger stated another way of viewing this is that the \$1 spent on mental health care services results in a cost savings of \$7-11 that would otherwise be spent in the criminal justice court system. She stated that the research agrees with the savings illustrated by these figures.

Sheriff Boehm stated that he appreciated the fact that the Mental Health Board of Trustees accepted the Boone County Jail as part of the community. He stated that he appreciated the work that the Mental Health Board of Trustees put into the report.

Commissioner Stamper invited public comment on the report.

There was no one present that wished to comment on the report.

Commissioner Stamper thanked the Mental Health Board of Trustees for an outstanding report. He stated that it is the perception of the County Commission that mental health care at the Jail is a very big issue with long-term impact and liability issues.

Commissioner Stamper stated that the County would have some budgetary things to work out for this issue. He stated however that the County Commission accepts wholeheartedly the report issued by Mental Health Board of Trustees.

Subject: Annual Public Works Report

Frank Abart provided an outline of his report as follows:

OUTLINE OF ANNUAL REPORT SUMMARY

- **The report is the fourth in a series of annual reports for the Public Works Department. It has been produced since the year 1996 to present.**
- **Road inventory status, p. 4: Approximately total miles just under 800 miles**
- **Hard surface or otherwise improved roadways=27.5% or 219 miles**
- **Gravel surfaced roads=72.5% or 576 miles**
- **Road NID status, p. 7: Total of 16 NIDs were processed in 1999**
- **Total processing time has been reduced from years to about 60 days from application submittal**
- **Sewer NID statistics, p. 8, p. 33: 3 processed in 1999 with a total of 8 projects pending. (A detailed summary of all sanitary sewer related projects can be found in the back of the report)**
- **Major Road Projects: El Chaparral, Creasy Springs/Mauller, St Charles Phase I**
- **Summary Activities: 16.35 miles of chip/seal, p. 11**
 - Approx. 4 miles of asphalt overlay, p. 12**
 - Approx. 20 miles of asphalt paving, p. 30**
 - Approx. 52 miles of pavement markings, p. 15**
- **Other activities: Traffic studies, permits for excavation, roadway construction, driveways. Also private purchase dust control and chip/seal projects.**
- **Highlights for the Department is the completion of Phase I of Dry Storage Bldg**
- **Cost summary through November, 1999 for materials on p. 22**
- **Data from County Auditor for 2000 budget, representative, 76% sales tax**
- **P. 28, Revenue replacement at 1.2 million and Revenue sharing at \$985,000**

(Page numbers are references to the Annual Public Works Department Report). A copy of the Annual Public Works Report was submitted for the public record.

Frank Abart also noted that the Public Works Department is funded 76% by the County Sales tax.

Commissioner Vogt asked if the revenue replacement figures included the Centralia Special Rd District.

Frank Abart answered affirmatively. He stated that revenue replacement is the replacement mechanism for the property tax. He stated the property tax was reduced from 29¢ to 5¢. He stated that revenue replacement replaces those funds times 1 1/2.

Subject: Approve Revenue Sharing Road Improvement Agreements for Centralia, Centralia Special Rd District, Columbia, Hallsville, McBaine, Rocheport, Sturgeon

Frank Abart stated that these are the standard documents for revenue sharing for the year 2000. He stated that the agreement with Columbia reflects the first payment in a series of four payments.

Commissioner Miller asked if it had been stipulated that certain work would be in progress before the County signed the agreement.

Frank Abart stated that it would take some time before the signatures from the City of Columbia would be obtained. He stated that he could go forward with the processing of the agreements in the meantime.

Commissioner Stamper moved to approve the Road Improvement/Repair Cooperative Agreement between Boone County and the following cities/district:

| CITY/DISTRICT | (IN THE CONTRACT AMOUNT OF) |
|-------------------------------|-----------------------------|
| Centralia | \$300,000 |
| Centralia Special Rd District | \$77,000 |
| Columbia | \$292,000 |
| Hallsville | \$26,000 |
| McBaine | \$2,000 |
| Rocheport | \$36,000 |
| Sturgeon | \$19,000 |

It is further ordered that the Presiding Commissioner be hereby authorized to sign the agreements.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 21-2000**

Subject: General Consultant Services Agreement with Engineering Surveys and Services, Inc.

Commissioner Miller moved to approve the General Consultant Services Agreement with Boone County and Engineering Surveys and Services, Inc. with terms as outlined and authorize the Presiding Commissioner to sign the agreement.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 22-2000**

Subject: Approve Consultant Services Agreement with Engineering Surveys and Services, Inc. for Hatton Chapel Rd

Commissioner Miller moved to approve the Consultant Services Agreement between Boone County and Engineering Surveys and Services, Inc. for Hatton Chapel Rd in the contract amount of \$25,000 and authorize the Presiding Commissioner to sign the agreement.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 23-2000**

Subject: Proposed Sidewalk Regulations

Frank Abart stated that there have not been a lot of sidewalks in the County in the past. He stated that as the number of sidewalks has grown, a need for sidewalk regulations has been established.

County Counsel John Patton stated that these regulations include such things as the property owners' obligation to keep the sidewalks clear and the County's obligation to maintain the sidewalks otherwise.

Commissioner Vogt moved to adopt the Sidewalk Regulations entitled *Regulation of Use of County Property: Public Sidewalks* as presented by the Public Works Director.

Commissioner Miller seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 24-2000**

Subject: Call Election for Hospital Board of Trustees and the Centralia Special Rd District

Commissioner Stamper moved the order as presented for the election to be held on Tuesday, April 4, 2000 for the purpose of electing one (1) member of the County Hospital Board of Trustees. (*Barbara Weaver was the only candidate on the ballot*).

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 25-2000**

Commissioner Vogt moved the order as presented for the election to be held on Tuesday, April 4, 2000 for the purpose of electing one (1) Commissioner to the Centralia Special Road District for a three-year term. (*Jason S. Kehl was the only candidate on the ballot*).

Commissioner Miller seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 26-2000**

Subject: Approve Budget Amendment for 1999 revenues and insurance claims

Commissioner Stamper stated this budget amendment was placed on the agenda again following the required ten-day waiting period for public comment.

Commissioner Stamper moved to approve a Budget amendment as follows:

| AMOUNT | (increasing) ACCOUNT |
|---------------|---------------------------------|
| \$47,175 | 6000-71050 Insurance Claims |
| \$47,175 | 6000-03530 Internal Service CHG |

Said amendment is to reflect actual 1999 revenues and insurance claims.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 27-2000**

Subject: First reading of Budget Amendment (Correction of payment of agent fees)

Commissioner Stamper read a budget amendment into the public record as follows:

| AMOUNT | (increasing) ACCOUNT |
|---------------|-------------------------------|
| \$270 | 3800-86900 Paying Agent Fees |
| \$270 | 3800-03712 Interest Long-term |

Said amendment is to correct an insufficient budget amount for payment of the 1999 agent fees.

Commissioner Stamper stated that this budget amendment would be returned to the agenda following the required ten-day waiting period for public comment.

Subject: Appointment to Planning and Zoning Commission, Planning and Building Code Division

Commissioner Stamper moved to appoint Michael Todd Caruthers to a 4-yr term on the Planning and Zoning Commission, Planning and Building Code Division to expire on 2-4-2004.

Commissioner Vogt seconded the motion.

There was no discussion.

The motion passed 3-0. **Order 28-2000**

Commissioner Reports

Commissioner Miller

Commissioner Miller reported that she attended the first (of the newly created) Regional Planning Commission meeting last night. She stated that the State Highway Department called earlier this morning to say that they were very impressed with the turnout and quality of people being appointed. She stated that Cole County appointed Ron Haden (past District 5 Engineer) and Boone County appointed Frank Abart to the TAC board.

Commissioner Miller stated that the RPC applied for an Economic Development grant to help some of the communities be able to market themselves. She stated that it helps to have Gary Taylor as the Executive Director because he worked for the Department of Economic Development.

Commissioner Stamper

Commissioner Stamper reported that the mayor of Columbia has requested official comments on the Metro 2020 Plan.

Commissioner Stamper reported that he would be out of town Thursday, January 27th through Monday, January 31st.

Commissioner Vogt

Commissioner Vogt stated that the Senior Center Board will have a Volunteer Recognition/Anniversary Luncheon on February 4th.

There was no public comment.

The meeting adjourned at 10:30am.

Attest:

Don Stamper
Presiding Commissioner

Wendy S. Noren
Clerk of the County Commission

Karen M. Miller
District I Commissioner

Linda Vogt
District II Commissioner